Finance and Administration Cabinet STANDARD PROCEDURE

ISSUED BY: Commissioner of Revenue Office, Disclosure Branch

EFFECTIVE DATE: August 22, 2005

PROCEDURE # 6.2.2 (formally DEPARTMENT OF REVENUE Procedure #2.3)

SUBJECT: Third Party Contracts

DISTRIBUTION CODE: A, B, C, D

CONTACT: Disclosure Officer, Station #6 (502) 564-2552

I. PURPOSE

Due to financial and/or technical restraints, it may become necessary for the Department of Revenue to contract services with a third party. The Department of Revenue may contract with vendors to develop software, install hardware, perform data entry, perform repairs on computers and systems, provide consulting services, or process return information.

All contracts executed with the Department of Revenue in which confidential state or federal tax information will be divulged to a third party must contain specific language that explains the requirements and security controls for handling confidential information. Each contractor and employee of the contractor with information access is required to sign the Department of Revenue's Acknowledgment of Confidentiality form before confidential tax information is disclosed (see Section II, subsection B for additional requirements for contracting federal information).

II. PROCEDURE

A. Third Party Contract Provisions (State Information)

A third party contract for services involving the release of state tax information shall be drafted by the department, office, or division for which the contract services are required. Approval of the contract shall be obtained by the division director, the executive director, general council assigned to the Department of Revenue, and the Department of Revenue commissioner.

All contracts executed with any third party inside or outside state government using state information shall contain the following provisions:

KRS 131.190: In performance of this contract, the contractor agrees to comply with KRS 131.190 (See Form 6.1.2/a - Acknowledgment of Confidentiality). The Department of Revenue shall require each contractor and each contractor's employee who uses state data to sign an Acknowledgment of Confidentiality. The contractor shall also assume compliance by its officers, employees, and agents. All work shall be performed under the supervision of the contractor.

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2. Restricted Use of Department of Revenue Documents: Any tax return or other business related documents made available in any format by the Department of Revenue to the contractor shall be used only for the purpose of carrying out the provisions of the contract. Information contained in such material is to be treated as confidential and shall not be divulged or made known in any manner to any person except as may be necessary in performance of this contract. Procedures shall be in place to ensure that employees of the contractor are not allowed to perform work on their own information, or information of an immediate family.

- 3. Purging Requirements: The contractor guarantees complete purging of data processed or collected during the performance of this contract from all data storage components of its computer facility. All output shall retained by the contractor for 90 days from the time the work is completed. If immediate purging of all data storage components is not possible, the contractor guarantees the safeguarding of any data remaining in any storage component to prevent unauthorized disclosures.
- 4. Spoilage and Intermediate Hard Copy Data: Any spoilage or any intermediate hard copy printout which may result during the processing or collection of data shall be given to the Department of Revenue. When this is not possible, the contractor shall be responsible for the appropriate secure destruction, as specified by the Department of Revenue, of the spoilage or any intermediate hard copy printouts. The contractor shall also provide the Department of Revenue with a statement containing the date of destruction, description of material destroyed, and the method used.
- 5. **Subcontracting Approval**: Work to be performed under this contract shall not be subcontracted without the specific written approval of the Department of Revenue.
- 6. List of Employees and Agents With Access Authority: The contractor shall maintain a list of employees and agents with authorized access to Department of Revenue data. The contractor shall provide the Department of Revenue with a list of those employees and agents and shall update the list as necessary.
- 7. **Right to Void Contract for Safeguard Failure**: The Department of Revenue reserves the right to void a contract if the contractor fails to provide the safeguards described above.

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- 8. **Written Security Plan**: The contractor shall outline and provide in writing a protection and security plan for the confidential information it will obtain from the Department of Revenue.
- Internal Network Security Requirements: The contractor shall not transmit data electronically to the Department of Revenue over the wide-area network, due to confidentiality requirements. The internal network must be secure and separate from other non-Department of Revenue jobs.
- 10. Written Backup Plan and Recovery Procedure: The contractor shall provide to the Department of Revenue, in writing. a copy of their backup plan and recovery procedures for securing and restoring electronically formatted confidential data.
- Department of Revenue Security and Confidentiality Agent: The Department of Revenue's contact person for security and confidentiality is the Disclosure Officer, 200 Fair Oaks Lane, P.O. Box 1229, Frankfort, KY 40602-1229 (502) 564-2551.

B. Third Party Contract Language (Federal Information)

<u>IRC 6103(n)</u> provides for the release of federal tax information to a third party contractor when in-house processing is not possible. The Department of Revenue will use a third party to process federal tax information only as necessitated.

As specified in Section 3.4(b) of the Agreement on Coordination of Tax Administration, executed between the Internal Revenue Service (IRS) and the Department of Revenue, the IRS must be given a minimum of 45 days notice prior to the execution of a contract with any third party inside or outside of state government in which federal information will be utilized. Written notification describing the information to be used and the involvement of the contractor, including the name of the contractor, shall be provided the Department of Revenue Disclosure Office so that the IRS may be given sufficient time (45 days) to review the contract request.

A contract to be signed by both the Department of Revenue and the contractor shall be executed, with consultation by the Department of Revenue's Disclosure Officer. The following language from IRS publication 1075 - Tax Information Security Guidelines for Federal, State, and Local Agencies (Exhibit 5 – Contact Language for General Services) shall be included.

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C. Performance

In performance of this contract, the contractor agrees to comply with and assume responsibility for compliance by his or her employees with the following requirements:

- 1. All work will be performed under the supervision of the contractor or the contractor's employees.
- 2. Any return or return information made available in any format will be used only for the purpose of carrying out the provisions of this contract. Information contained in such material will be treated as confidential and will not be divulged or made known in any manner to any person except as may be necessary in the performance of this contract. Disclosure to anyone other than an officer or employee of the contractor will be prohibited.
- All returns and return information will be accounted for upon receipt and properly stored before, during, and after processing. In addition, all related output shall be given the same level of protection as required for the source material.
- 4. The contractor certifies that the data processed during the performance of this contract will be completely purged from all data storage components of his/her computer facility, and no output will be retained by the contractor at the time the work is completed. If immediate purging of all data storage components is not possible, the contractor certifies that any IRS data remaining in any storage component will be safeguarded to prevent unauthorized disclosures.
- 5. Any spoilage or any intermediate hard copy printout which may result during the processing of data will be given to the agency or his/her designee. When this is not possible, the contractor will be responsible for the destruction of the spoilage or any intermediate hard copy printouts, and will provide the agency or his/her designee with a statement containing the date of destruction, description of material destroyed, and the method used.
- 6. All computer systems processing, storing, or transmitting federal tax information are required to adhere to the International Standards Organization (ISO) 15408 called the "Common Criteria". This security standard includes both a description of the security functionality (Protection Profile) and the level of assurance (EAL). To meet functional and assurance requirements, the operating security features of the system must have the

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following minimum requirements:

- a security policy
- accountability
- assurance
- documentation

All security features must be available and activated to protect against unauthorized use of and access to federal tax information.

- 7. No work involving federal tax information furnished under this contract will be subcontracted without prior written approval of the IRS.
- 8. The contractor will maintain a list of employees authorized access. Such list will be provided to the Department of Revenue and, upon request, to the IRS reviewing office.
- 9. The Department of Revenue will have the right to void the contract if the contractor fails to provide the safeguards described above.

The contractor will inform each employee with access to federal tax information of the confidentiality of the information, and require each employee to sign the Department of Revenue's Acknowledgment of Confidentiality. The signed Acknowledgments of Confidentiality will be returned to Department of Revenue and stored in the Disclosure Office, along with a copy of the contract.

II CRIMINAL/CIVIL SANCTIONS:

A. Each officer or employee of any person to whom returns or return information is or may be disclosed will be notified in writing by such person that returns or return information disclosed to such officer or employee can be used only for a purpose and to the extent authorized herein, and that further disclosure of any such returns or return information for a purpose or to an extent unauthorized herein constitutes a felony punishable upon conviction by a fine of as much as \$5,000 or imprisonment for as long as five (5) years, or both, together with the costs of prosecution. Such person shall also notify each such officer and employee that any such unauthorized further disclosure of returns or return information may also result in an award of civil damages against the officer or employee in an amount not less than \$1,000 with respect to each instance of

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unauthorized disclosure. These penalties are prescribed by <u>IRC sections 7213</u> and 7431 and set forth at 26 CFR 301.6103(n)-1.

- B. Each officer or employee of any person to whom returns or return information is or may be disclosed shall be notified in writing by such person that any return or return information made available in any format shall be used only for the purpose of carrying out the provisions of this contract. Information contained in such material shall be treated as confidential and shall not be divulged or made known in any manner to any person except as may be necessary in the performance of the contract. Inspection by or disclosure to anyone without an official need to know constitutes a criminal misdemeanor punishable upon conviction by a fine of as much as \$1,000 or imprisonment for as long as 1 year, or both, together with the costs of prosecution. Such person shall also notify each such officer and employee that any such unauthorized inspection or disclosure of returns or return information may also result in an award of civil damages against the officer or employee in an amount equal to the sum of the greater of \$1,000 for each act of unauthorized inspection or disclosure with respect to which such defendant is found liable or the sum of the actual damages sustained by the plaintiff as a result of such unauthorized inspection or disclosure plus in the case of a willful inspection or disclosure which is the result of gross negligence, punitive damages, plus the costs of the action. These penalties are prescribed by IRC section 7213A and 7431.
- C. Additionally, it is incumbent upon the contractor to inform its officers and employees of the penalties for improper disclosure imposed by the Privacy Act of 1974, 5 U.S.C. 552a. Specifically, 5 U.S.C. 552a(i)(1), which is made applicable to contractors by 5 U.S.C. 552a(m)(1), provides that any officer or employee of a contractor, who by virtue of his/her employment or official position, has possession of or access to agency records which contain individually identifiable information, the disclosure of which is prohibited by the Privacy Act or regulations established there under, and who knowing that disclosure of the specific material is prohibited, willfully discloses the material in any manner to any person or agency not entitled to receive it, shall be guilty of a misdemeanor and fined not more than \$5,000.

III. INSPECTIONS

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The IRS and the Department of Revenue shall have the right to send its officers and employees into the offices and plants of the contractor for inspection of the facilities and operations provided for the performance of any work under this contract. On the basis of such inspection, specific measures may be required in cases where the contractor is found to be noncompliant with contract safeguards

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IV. ACKNOWLEDGMENT OF CONFIDENTIALITY

This section outlines the procedure that shall be followed for on-site contractors and off-site contractors with potential access to state or federal tax information. All third party contractors and employees of the contractors shall acknowledge by signature that they have read the Department of Revenue's <u>Acknowledgment of Confidentiality</u>. This acknowledgment shall be required before confidential tax information is potentially made available. In addition, annual recertification of the <u>Acknowledgment of Confidentiality</u> shall be required for all contractors, as well as the contractors' employees, with continued access to confidential information.

The <u>Acknowledgments of Confidentiality</u> signed by third party contractors and contractor employees who have access to federal tax information will be maintained in the Department of Revenue's Disclosure Office.

A. On-Site Contractors with unique access to KDOR facilities

On-site contractors are those individuals who perform a service for the Department of Revenue and are issued unique access and a swipe identification badge and/or granted access to Department of Revenue confidential information. Examples of such contractors are:

- Computer hardware/software installation/repair
- Computer programmers
- Service provider for use of federal data
- Janitorial
- Building maintenance (building owner & staff)
- Finance and Administration Cabinet postal service employees
- Finance and Administration Cabinet print shop employees
- Facilities Security
- Personal Service

A designated employee with the Department of Revenue, directly responsible for on-site contractors and their employees shall:

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- 1. Explain the confidentiality of taxpayer information, and then request the contractor and the contractor employee(s) review and sign the Acknowledgment of Confidentiality.
- 2. Retain the signed <u>Acknowledgment of Confidentiality</u> in the contractor's permanent file
- Complete a <u>Building Access Authorization (Revenue form #10A030)</u> form for the on-site contractor and the contractor's employee(s) to authorize physical access to Department of Revenue facilities and submit the approved form to Network Support Branch for processing the request.

B. Off-Site Contractors

Off-site contractors are individuals who perform a service for the Department of Revenue at a site other than one of the Department of Revenue's locations. Examples of such contractors are:

- Printing services
- Bulk mailing services
- Personal Service (i.e., legal counsel)
- Return Processing

A designated employee of the Department of Revenue directly responsible for on-site contractors and their employees shall:

- Explain the confidentiality of taxpayer information to the main contractor and then request that the main contractor review and sign the <u>Acknowledgment of</u> <u>Confidentiality</u>.
- 2. Retain the signed <u>Acknowledgment of Confidentiality</u> in the contractor's permanent file.

The main contractor shall explain the confidentiality of taxpayer information to all of their employees who have the potential of handling confidential taxpayer information, and request the employee(s) read and sign an Acknowledgment of Confidentiality. The signed forms shall be sent to the designated Department of Revenue employee responsible for the on-site contract for retention.

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IV. CONTRACT RENTENTION

Signed third-party contracts shall be maintained in the Finance and Administration's Office of Administrative Services. A copy of contracts involving the use of federal information shall also be provided the Department of Revenue's Disclosure Office.

V. ATTACHMENTS

Form 6.1.2 /a - Acknowledgment of Confidentiality

NO STANDARD PROCEDURE MAY BE REVISED BY ADDENDUM, MEMORANDUM OR ANY OTHER MEANS OTHER THAN THOSE SET OUT IN STANDARD PROCEDURE #1.1 ENTITLED "CREATION, REVISION AND RESCISSION OF FINANCE AND ADMINISTRATION CABINET POLICIES AND PROCEDURES"

DISTRIBUTION CODES:

A. Senior Management B. Division Directors C. Branch Managers/Supervisors

D. Cabinet Personnel E. Division Personnel F. Branch Personnel G. Attached Agencies